How do the storms affect student learning?

Findings show that student achievement is hurt after experiencing a hurricane and students that are heavily affected by an event may struggle to meet achievement benchmarks. The results show clear impacts on elementary math and reading test scores, where students in sampled sites scored significantly lower than their peers who were not affected by a storm. However, the results also show impacts in middle and high schools that are less clear due to fewer schools affected, but some evidence of negative effects were revealed (Figure 1).



Figure 1. The Effect on Test Scores in 15 Heavily Affected Partner Districts

Hurricane Florence (2018)

Note: Estimates in this figure come from CITS models with a rich set of student controls and school fixed effects for each district. Solid bars represent effect estimates that are statistically significant at the <.10 level. Standard errors are clustered at the school level. Effects are measured in standardized units where the statewide mean for each test and year are 0 and the standard deviation is 1.

Hurricane Matthew (2016)



"Hurricane Matthew had an effect on the time allowed to completely cover the curriculum. Therefore students did not receive as much in-depth coverage of content, hence the test scores for exams was affected."

-North Carolina Educator

Does student learning bounceback?

As time passes after a hurricane, student achievement may catch back up or gaps in learning may lead to long-term achievement effects. Results in Figure 2 show the results for student in the same grade levels in 15 heavily-affected partner districts. Findings suggest that students do not get back on track academically after a storm and are likely to need more help. Figure 2 also shows that elementary test score effects appear to get worse in the three years following Hurricane Matthew. The pattern is less clear in middle and high schools; however, findings suggest that scores became worse overtime.



Figure 2. Changes in the Effect of Hurricane Matthew on Test Scores Over Time

Note: Estimates in this figure come from CITS models with a rich set of student controls and school fixed effects for each district. Solid bars represent effect estimates that are statistically significant at the <.10 level. Standard errors are clustered at the school level. Effects are measured in standardized units where the statewide mean for each test and year are 0 and the standard deviation is 1.

What do educators think?

North Carolina educators were asked to compare their students' academic achievement from before and after Hurricanes Matthew and Florence. Respondents provided open-ended responses regarding the extent to which students' achievement improved, remained the same or worsened. One hundred and ninety-one educators addressed Hurricane Matthew and educators addressed Hurricane Florence. Roughly, 71% of respondents (n=137) stated 764 seeing no change in students' academic performance following Hurricane Matthew (Figure 3). Comparatively, over half of educators (55%) indicated seeing a regression in students academic achievement following Hurricane Florence (Figure 4). It is important to note that educators responded two years after Hurricane Matthew and eight months after Hurricane Florence. These differences in responses could also be a reflection of timing.



Note: Responses that reflected "don't know", "n/a", or did not Note: Responses that reflected "don't know", "n/a", or did not in the count above. This represented 43 responses.

align to the question and deemed other, were not included align to the question and deemed other, were not included in the count above. This represented 322 responses.

"[Students] have been very resilient. They are not where they need to be according to state stipulations, but they made tremendous gains since the beginning of the storm."

-North Carolina Educator

Implications for Policy and Practice

After a hurricane, students experience a range of disruptions to their lives and miss school while the school building is closed. Even once students return to school, they are under stress and are attempting to catch up with the material they missed. Given the severe impacts in many communities, it is not surprising to find that student learning is affected and students in heavily-impacted schools have lower test scores after thestorms.

- **Reconsider accountability requirements.** After a hurricane, schools face numerous challenges that prevent them from fully focusing on student academic achievement. Policymakers should recognize that drops in achievement are likely after a major hurricane and accountability systems may need to be adjusted to avoid punishing schools and educators for events outside of their control.
- **Support curriculum adaptation.** Following a hurricane, many schools are closed for days to weeks. Often this lost instructional time is not fully made up. Policymakers can assist schools in getting students back on track by providing resources to teachers on how best to pace the curriculum to make up for lost time.
- **Support the whole child.** The disruption to schooling created by hurricanes represents a challenge to the state reaching its mission to provide a high-quality education for all students. By supporting schools and local communities to meet students' needs following a disaster, policymakers can promote better academic achievement in recovering communities.



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The authors are solely responsible for any remaining errors.

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